

**UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF COLUMBIA**

UNITED STATES OF AMERICA

v.

JEFFREY SCOTT BROWN,

Defendant.

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Case Number 21-mj-565

GOVERNMENT’S UNOPPOSED MOTION TO SEAL CERTAIN VIDEO EXHIBITS

The United States of America respectfully moves this Court to issue an Order directing that the outlined exhibits proposed to be submitted to the Court in following a hearing on the United States’ Motion for Review and Appeal of Release Order – *i.e.*, two Capitol building CCV videos – be placed under seal until further order of the Court. These exhibits have been provided to defense counsel subject to a protective order expected to entered by this Court. In support of its motion, the government submits that the common-law right of access balancing test weighs in favor of preventing the public from making copies and distributing the videos at this time. The defense does not oppose this request.

BACKGROUND

Defendant was charged by complaint in United States District Court for the District of Columbia with Inflicting Bodily Injury on Certain Officers (18 U.S.C. §§ 111(a) and (b)) (including while using a dangerous weapon); Civil Disorder, in violation of 18 U.S.C. § 231(a)(3); Entering and Remaining in a Restricted Building or Grounds, Disorderly and Disruptive Conduct in a Restricted Building or Grounds, and Engaging in Physical Violence in a Restricted Building or Grounds (18 U.S.C. §§ 1752(a)(1), (2), and (4)); and Disorderly Conduct on Capitol Grounds,

Impeding Passage Through the Capitol Grounds or Buildings, and Act of Physical Violence in the Capitol Grounds or Buildings (40 U.S.C. § 5104(e)(2)(D), (E), and (F)) stemming from Defendant's involvement in the insurrection at the United States Capitol on January 6, 2021.

As set forth in the attached declaration from the General Counsel for the U.S. Capitol Police, the U.S. Capitol Police has a strong privacy interest in the videos from its closed-circuit video system. *See* Declaration of Thomas A. DiBiase (Attachment A) (hereinafter "DiBiase Decl."). These videos were provided to the Department of Justice by the U.S. Capitol Police – a Legislative Branch agency – under specific conditions, including that the materials not be disseminated outside of a protective order unless necessary to satisfy the government's discovery obligations or for use as evidence in the prosecution of a criminal offense.

ARGUMENT

The government recognizes that the common-law right of access applies to evidence submitted at a detention hearing. *See United States v. Graham*, 257 F.3d 143, 151-53 (2d Cir. 2001); *United States v. Jackson*, No. 21-mj-115, 2021 WL 1026127, at *5-6 (D.D.C. March 17, 2021) (Howell, C.J.). To be sure, the common-law right of access to judicial records does not apply to all items filed with a court. *See SEC v. Am. Int'l Group*, 712 F.3d 1, 3 (D.C. Cir. 2013). Rather, "whether something is a judicial record depends on 'the role it plays in the adjudicatory process.'" *Id.* (quoting *United States v. El-Sayegh*, 131 F.3d 158, 163 (D.C. Cir. 1997)). When, for example, items "are 'intended to influence' the court and the court 'ma[kes] decisions about them[.]" *Leopold v. United States*, 964 F.3d 1121, 1128 (D.C. Cir. 2020) (quoting *MetLife, Inc. v. Fin. Stability Oversight Council*, 865 F.3d 661, 668 (D.C. Cir. 2017)), then they are judicial records. Here, the government does not dispute that the videos it intends to submit as exhibits at

the defendant's upcoming detention hearing are judicial records. *See, e.g., Graham*, 257 F.3d at 151-53 (finding that tapes played at a detention hearing were judicial records); *Jackson*, 2021 WL 1026127, at *4-5 (same as to videos).

The D.C. Circuit has consistently employed a multi-factor balancing test when determining whether the common-law right of access to judicial records requires those records to be made available to the public for copying and inspection. Applied here, that test weighs in favor of allowing the government to submit the videos under seal at this time.

Because the videos are judicial records, “there is a ‘strong presumption in favor of public access’” to them. *Leopold*, 964 F.3d at 1127 (quoting *United States v. Hubbard*, 650 F.2d 293, 317 (D.C. Cir. 1980)). However, “that presumption may be outweighed by competing interests.” *Id.* To weigh those competing interests, the D.C. Circuit uses the six-factor “*Hubbard* test” that “‘has consistently served as [its] lodestar’ for evaluating motions to seal or unseal judicial records[.]” *Id.* (quoting *MetLife*, 865 F.3d at 666). Thus, in this jurisdiction, “when a court is presented with a motion to seal or unseal, it should weigh: ‘(1) the need for public access to the documents at issue; (2) the extent of previous public access to the documents; (3) the fact that someone has objected to disclosure, and the identity of that person; (4) the strength of any property and privacy interests asserted; (5) the possibility of prejudice to those opposing disclosure; and (6) the purposes for which the documents were introduced during the judicial proceedings.’” *MetLife*, 865 F.3d at 665 (quoting *EEOC v. Nat’l Children’s Ctr., Inc.*, 98 F.3d 1406, 1409 (D.C. Cir. 1996)).

The requisite balancing under the six-factor *Hubbard* test weighs in favor of allowing the government to submit the videos under seal at this time. As to the need for public access, this first factor does not weigh in favor of public access for many of the reasons discussed by the D.C.

Circuit in *Hubbard* itself. The government’s motion to file videos under seal “does not involve access to the courtroom” or “to documents which have been introduced as evidence of guilt or innocence in a trial[.]” *Hubbard*, 650 F.2d at 317. Moreover, “[t]he public in this case [will have] access, *inter alia*, to the courtroom proceedings . . . , to the memoranda filed by the parties . . . , [and] to the trial judge’s memorandum decision[.]” *Id.* at 317-18. The public thus has minimal need to take the additional step of copying and reproducing the videos at issue. *See generally* *CNN, Inc. v. FBI*, 984 F.3d 114, 119 (D.C. Cir. 2021) (“A district court weighing the first factor should consider the public’s need to access the information that remains sealed, not the public’s need for other information sought in the overall lawsuit.”).

As for the second factor—the extent of previous public access—for Exhibits 5 and 6, which are CCV clips, parts of them have been made publicly available but not the entirety of the clips the government has submitted to the Court. Because parts of the clips have been made public, the government recognizes that this factor may weigh against allowing the government to submit the videos under seal. *See Hubbard*, 650 F.2d at 318 (“Previous access is a factor which may weigh in favor of subsequent access.”). The fact of previous public access, however, is not dispositive. Indeed, the Supreme Court has held in that the common-law right of access to judicial records did not require the court to allow the press to make copies of tape recordings despite the fact that the recordings had been made public when they were played during trial. *Nixon v. Warner Commc’ns*, 435 U.S. 589, 608 (1978).

With regard to the third factor, the fact that the government has objected to the videos’ public dissemination and seeks to file them under seal weighs against disclosure. *See Nat’l Children’s Ctr.*, 98 F.3d at 1410 (finding that “the fact that the Center has objected” weighed

against public disclosure); *Hubbard*, 650 F.2d at 319 (“the strength with which a party asserts its interests is a significant indication of the importance of those rights to that party”).

Significantly, the fourth and fifth factors weigh heavily in favor of allowing the videos to be filed under seal. As discussed in the attached declaration from the General Counsel for the United States Capitol Police, the U.S. Capitol Police has a strong privacy interest in the videos from its closed-circuit video system. *See* DiBiase Decl. ¶ 1. Access to that video system “is strictly limited,” and “[t]he disclosure of any footage” from the closed-circuit video cameras is likewise “strictly limited and subject to a policy that regulates the release of footage.” ¶ 4. The release of any footage must be authorized by the Capitol Police Department’s second-highest officer, and the Capitol Police’s General Counsel’s office “has consistently taken a restrictive view of releasing camera footage in cases other than serious crimes or national security.” ¶¶ 4, 6. Even when the Capitol Police provides video footage in criminal cases, it does so pursuant to a protective order that prevents it from being reproduced or further disseminated. ¶ 7. Here, the Capitol Police’s concern with the release of video from its closed-circuit camera system is particularly acute, given the possibility “that providing unfettered access to hours of extremely sensitive information to defendant show have already shown a desire to interfere with the democratic process will result in the layout, vulnerabilities and security weaknesses of the U.S. Capitol being collected, exposed and passed on to those who might wish to attack the Capitol again.” ¶ 14. The Capitol Police thus has a strong privacy interest that weighs against further public dissemination of the videos from its closed-circuit video system. *See generally* *CNN*, 984 F.3d at 120 (“a district court weighing the fourth *Hubbard* factor should consider whether secrecy plays an outsized role in the specific context”); *MetLife*, 865 F.3d at 672 (“continued confidential treatment of sensitive information is

still possible under *Hubbard*”); *In re Sealed Case*, 237 F.3d 657, 666 (D.C. Cir. 2001) (explaining that a statute and the “regulations interpreting the statute create an extraordinarily strong privacy interest in keeping the records sealed”); *Hubbard*, 650 F.2d at 315-16 (“The public has in the past been excluded, temporarily or permanently, from court proceedings or the records of court proceedings . . . to guard against risks to national security interests”).

For many of the same reasons just discussed, the Capitol Police may suffer serious potential prejudice if videos from its closed-circuit camera system are released publicly so that they may be repeatedly copied, studied, and further disseminated. The public’s ability “to copy or disseminate such footage would provide the defendants or others to whom it is released with a clear picture of the interior of the Capitol, including entry and exit points, office locations, and the relation of the crucial chambers and areas (such as the Speaker’s Office or Majority Leader’s Office) to other areas of the Capitol.” DiBiase Decl. ¶ 16. And even if that possibility does not exist with respect to the specific videos at issue, the public dissemination of numerous such videos may, “in the aggregate,” create just the risk the Capitol Police seek to avoid. ¶ 16 & n.6. The possibility of prejudice to the Capitol Police’s ability to protect the U.S. Capitol and the Members of Congress who work there thus weighs against public access and dissemination of the videos in question. *See CNN*, 984 F.3d at 120 (“a district court weighing the fifth *Hubbard* factor should consider the dire consequences that may occur); *Dhiab v. Trump*, 852 F.3d 1087, 1096-97 (D.C. Cir. 2017) (“The government’s expert judgment was that militants could study the recordings repeatedly and slowly, looking for ‘patterns’ of ‘mistakes’ not identifiable from firsthand experience or written descriptions. Even if the recordings contained no new information, the government thus demonstrated good cause for sealing them.”) (citation omitted); *Hubbard*, 650 F.2d at 315-16

(noting that materials may be sealed “to guard against risks to national security interests”); *cf. Robinson*, 935 F.2d at 291 (“evidence that the release of a plea agreement may threaten an ongoing criminal investigation, or the safety of the defendant and his family, may well be sufficient to justify sealing a plea agreement”). Indeed, several judges in this District have recently viewed videos from the Capitol Police’s closed-circuit video system, two of whom found that “there are reasonable grounds to believe that the disclosure of such materials could jeopardize national security[.]” 4/1/21 Order (ECF No. 25), *United States v. Sandlin*, No. 21-cr-88-DLF; *see also* 3/25/21 Order (ECF No. 18), *United States v. DeGrave*, No. 21-cr-90-PLF (same); 3/3/21 Order (ECF No. 37), *United States v. Munchel, et al.*, No. 21-cr-118-RCL (granting motion to seal exhibits submitted in support of detention motion).

Here, the Capitol Police’s significant privacy interests and the possibility of harm to the security of the U.S. Capitol that may arise from the public dissemination of the videos outweighs the public’s common-law right of access and justifies the sealing of the proposed exhibit(s). As the D.C. Circuit recognized in *Dhiab*, even where video recordings “contain[] no new information” than that already made public, the government may have an interest in preventing the public release of those videos, where they may be “stud[ied] . . . repeatedly,” thus revealing vulnerabilities and security weaknesses “not identifiable from firsthand experience or written descriptions.” 852 F.3d at 1096-97. That is precisely the Capitol Police’s concern here. *See* DiBiase Decl. ¶¶ 14-16. Thus, under the common-law right of access balancing test endorsed by the D.C. Circuit, the proposed exhibits may be sealed, at least temporarily, to “guard against risks to national security interests.” *Hubbard*, 650 F.2d at 315-16 (citing, among other cases, *United States v. Washington Post*, 403 U.S. 943 (1971) (court permitting filing under seal of materials

claimed to affect national security)).

III. CONCLUSION

For all the foregoing reasons, the government respectfully requests that the proposed video exhibits be placed under seal until further order of the Court.

Respectfully submitted,

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Date: August 31, 2021

DECLARATION OF THOMAS A. DIBIASE

I, Thomas A. DiBiase, have personal knowledge of the following facts and will testify to them, if called to do so:

1. I have been the General Counsel for the United States Capitol Police (“USCP” or “Department”) since August of 2020. From October 2019 to August of 2020, I served as the Acting General Counsel, and from April of 2010 to October of 2019, I served as the Deputy General Counsel. Between 1991 and 2010, I worked as a litigator at two District of Columbia law firms and served for 12 years as an Assistant United States Attorney at the United States Attorney’s Office for the District of Columbia.
2. As part of my duties at the USCP, I have authorized the release of camera footage from the Department’s extensive system of cameras on U.S. Capitol Grounds (“Grounds”). These cameras, part of a sophisticated closed circuit video (CCV) system, are resident both inside and outside the buildings including the U.S. Capitol itself and the other Congressional office buildings on the Grounds. This CCV system provides the backbone of the security for the U.S. Capitol Grounds. The CCV system is monitored by sworn police officers 24-7 in our Command Center and is relied upon to provide real time information regarding any incident occurring on the Grounds. The first step whenever an incident occurs is for the Command Center to pull up the CCV cameras closest to the incident. This enables the Department to have a real-time view of the incident and provides an additional layer of safety for our officers when responding to any incident.
3. Access to this CCV system is strictly limited. Because the system is a closed circuit, access to the cameras only occurs from dedicated workstations and monitors located in a handful of locations on the Grounds. Our system is not “in the cloud” and may not be monitored or

hacked by anyone not connected via a dedicated workstation and monitor.

4. The disclosure of any footage from these cameras is strictly limited and subject to a policy that regulates the release of footage. Per Department Directive 1000.002, Retrieval of Archived Video (see Attachment 1), the release of *any* footage from the Department's CCV system must be approved by the Assistant Chief of Police for Operations, the Department's second highest sworn officer. The Directive notes that, "[t]he Capitol Police Board [which oversees the USCP] directed that cameras would only be used for matters related to national security and legitimate law enforcement purposes (e.g., serious crimes). The [Assistant Chief of Police for Operations] is the sole authority for the approval of any and all requests for archived video footage...." The Directive goes on to note that, "[v]ideo footage received through an approved request shall not be delivered, copied, or transmitted to anyone other than necessary parties (e.g., court, General Counsel) without approval from the [Assistant Chief of Police for Operations]."
5. There is a specific Department form, a CP-411 (Attachment 2), which must be completed and signed by several officials including the Assistant Chief of Police for Operations before any camera footage can be released.
6. As part of my duties as General Counsel and my prior duties as the Deputy General Counsel, I have often been consulted regarding the release of camera footage. The Office of the General Counsel has consistently taken a restrictive view of releasing camera footage in cases other than serious crimes or national security. We regularly deny footage to civil plaintiffs who may have been involved in accidents on the Grounds unless they involved serious injuries or death. (Even in those cases, I have only approved an attorney or investigator coming to the USCP and viewing the footage in our offices with a USCP

employee present.) We are also often asked for camera footage related to non-USCP administrative investigations, and we generally do not provide that footage. We will, however, allow investigators from agencies with which we regularly work, such as the Architect of the Capitol, to view such footage in the presence of a USCP employee. Even a member of Congress looking to view footage of our officers' interactions with his staff had to come to our office and view the footage with our employees present.

7. In 2014, the USCP, with the assistance of the District of Columbia's Office of the Attorney General (OAG), litigated the release of USCP camera footage in Driving under the Influence ("DUI") cases. The Department successfully argued that any footage of a DUI defendant, including arrest footage and footage of the defendant being processed in our prisoner processing area, should be subject to a protective order. Since 2015 the Department provides any relevant DUI arrest footage to the OAG who in turn provides it to the defendant subject to a protective order. (A sample protective order in a DUI case along with a sample motion is attached as Attachments 3 and 4.) As noted in this protective order, an attorney for a DUI defendant "may only show the street video to the defendant and any investigators working on this case and shall not share street video nor show it to any other person not directly affiliated with this case...." (Attachment 3 at 1.) The order further notes that the attorney for a DUI defendant may not "reproduce, share, disseminate, nor discuss with any person not named in this Order, the depictions shown in the video; and ... must return the street video to the [OAG] after the later of a plea, trial or sentencing in the above-entitled case." *Id.*

8. As noted in the motion for these protective orders, the OAG argues that:

Here, the release of Capitol security street videos could compromise USCP's ability to protect the Capitol. The USCP's primary mission is to police the United States Capitol Buildings and Grounds, and it has the power to enforce the laws of the District of Columbia pursuant to 2 U.S.C. §1961. As part of its policing

responsibilities, the USCP maintains and controls a series of video surveillance cameras throughout the Capitol Grounds. The purpose of the cameras is to assist in the maintenance of national security by detecting threats to U.S. Congressmen, their staff, and constituents, deterring and preventing terrorism, and providing for the safety and security of the Capitol Buildings and Grounds. The cameras are generally not used to collect evidence in criminal matters.

(Attachment 4 at 3.)

9. It is my understanding that these protective orders are regularly signed by District of Columbia Superior Court judges, and the USCP has provided hundreds of videos pursuant to these orders since 2015.
10. I am familiar with the production of camera footage related to the attempted insurrection at the U.S. Capitol on January 6, 2021. Soon after the events of January 6, the Department knew that its footage of the riots would be essential to both the criminal prosecutions arising out of the events as well as to assist Congress and possibly other entities to understand how such a vast breach of security could occur. The Department immediately preserved all the footage from that date, starting at noon and continuing until 8:00 p.m.¹ This footage² was then provided to two distinct groups: Congressional entities and non-Congressional entities.
11. The two main Congressional entities that requested the eight hours of footage were the Senate Rules Committee (“Rules”) and the Committee on House Administration (“CHA”). Rules and CHA are the primary oversight bodies of the USCP, and the Department provided the total footage from the eight-hour period to them.³ In addition, in response to a request from the House of Representatives General Counsel, the Department provided numerous

¹ Without affirmative preservation, all Department footage is automatically purged within 30 days.

² The total of footage provided is over 14,000 hours.

³ In response to later requests from both committees, the Department provided footage from the entire 24-hour period for January 6, 2021.

clips from our footage to the House Impeachment Managers who were prosecuting the case against former President Donald J. Trump.

12. The Department also provided the complete footage from the eight-hour period to two non-Congressional entities, the Federal Bureau of Investigation (“FBI”) and the D.C.

Metropolitan Police Department (“MPD”), to assist in the investigation and prosecution of the cases arising out of the events of January 6, 2021.⁴ It is our understanding that it is this footage for which the United States now seeks a protective order. When the Department provided its CCV camera footage to the FBI and MPD, it did so subject to several restrictions. The footage was: (a) to remain in the legal control of the USCP; (b) not to be subject to the Freedom of Information Act; and (c) to be returned to the USCP at the conclusion of any investigation. These restrictions did not apply to any footage used as “evidence or discovery as part of any prosecution of any criminal offense.” (Attachment 5 at 1, and Attachment 6 at 1.)

13. The Department has not provided this footage to any other entity other than those listed above. Any public release of this footage, to the extent there has been, is not because of any authorized release by the USCP. (Note that the use of footage by the House Impeachment managers during the trial was permitted since, as a part of the Legislative Branch, the House Impeachment managers have a right to use footage from our cameras for impeachment processes similar to what would be show in a court of law.) It is important to note the wealth of publicly available footage that comes from non-USCP sources such as social media posts, footage recovered from indicted or arrested insurrectionists and footage from body worn cameras from other police departments that responded on January 6, 2021. Notably,

⁴ The Department has provided a very limited number of video clips to the U.S. Attorney’s Office for the District of Columbia for an investigation related to potential January 5th incidents.

published footage that contains sound is not from USCP, as our CCV system does not record sound. Further, USCP officers do not wear body cameras, and thus any published body-worn camera footage is from other police departments.

14. The Department has significant concerns with the release of any of its footage to defendants in the Capitol attack cases unless there are safeguards in place to prevent its copying and dissemination. The Department is aware of efforts made before January 6, 2021, by such defendants and others, to gather information regarding the interior of the U.S. Capitol, including references to the tunnels below the Grounds and maps of the building's layout, which information is generally not publically available.⁵ Our concern is that providing unfettered access to hours of extremely sensitive information to defendants who have already shown a desire to interfere with the democratic process will result in the layout, vulnerabilities and security weaknesses of the U.S. Capitol being collected, exposed and passed on to those who might wish to attack the Capitol again.

15. Pursuant to 2 U.S.C. § 1979, USCP information designated as "security information" may only be released with the approval of the Capitol Police Board. Security information is defined as information that:

- (1) is sensitive with respect to the policing, protection, physical security, intelligence, counterterrorism actions, or emergency preparedness and response relating to Congress, any statutory protectee of the Capitol Police, and the Capitol buildings and grounds; and
- (2) is obtained by, on behalf of, or concerning the Capitol Police Board, the Capitol Police, or any incident command relating to emergency response.

16. At this juncture, the Department in consultation with the Capitol Police Board, has designated only a small subset, consisting of less than 17 hours of footage, as "security

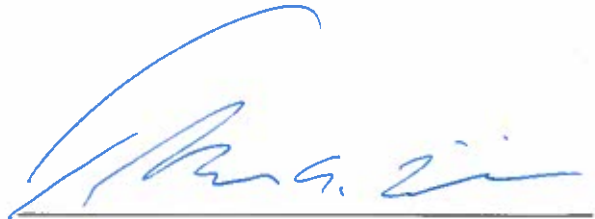
⁵ Indeed, the Architect of the Capitol treats its "blueprints" of the Capitol as "security information" under 2 U.S.C. §1979, *see below*.

information,” as that footage relates to evacuation of Members from their respective chambers on January 6. In addition, the Department is concerned that defendants may be provided access to large sections of footage or even all of the footage, and would deem such information, in the aggregate, to constitute “security information” under 2 U.S.C. § 1979. The ability of the defendants to copy or disseminate such footage would provide the defendants or others to whom it is released with a clear picture of the interior of the Capitol, including entry and exit points, office locations, and the relation of the crucial chambers and offices (such as the Speaker’s Office or Majority Leader’s Office) to other areas of the Capitol.⁶

* * * * *

I declare under the penalty of perjury under the laws of the United States of America that the foregoing is true and correct.

Executed on this 17th day of March 2021.



Thomas A. DiBiase

⁶ The aggregating of information as creating a national security risk is known as the Mosaic Theory. See, https://en.wikipedia.org/wiki/Mosaic_theory_of_intelligence_gathering, last accessed March 2, 2021.

Directive



Retrieval of Archived Video

Directive #: 1000.002
Initiating Unit: Security Services Bureau
CALEA: N/A

Effective Date: 02/06/2015
Review Date: 1st February

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13 Authority and Coverage

14 The Chief of Police is the chief executive officer of the
15 United States Capitol Police (USCP) and is
16 responsible for the day-to-day operation and
17 administration of the USCP.

18 This policy may be revised at the discretion of the
19 Chief of Police, consistent with applicable law, rule,
20 and regulation.

21 Definition(s)

22 **CP-411 Request for Copy/Review of Video**
23 **Recordings.** A form created by the USCP to
24 document and control the request and dissemination
25 or archived video footage.

26 General Policy

27 The Department must maintain appropriate internal
28 controls on the use and duplication of archived video
29 footage to ensure the chain of custody for all copied
30 video footage. In support of national security and
31 legitimate law enforcement purposes, the Department
32 adjudicates any and all requests for recorded security

33 camera video footage to include the dissemination of
34 footage through established channels. Prescribed law
35 enforcement purposes for the CP-411 include:
36 required for court, subpoena, Office of Professional
37 Responsibility (OPR), or training, but may include any
38 authorized investigation. This policy will identify the
39 parties that are able to request video (USCP sworn
40 officials or their civilian equivalent) and the role of the
41 Security Services Bureau (SSB) and Chief of
42 Operations (COO) in assuring that any request for
43 disseminating archived video follows an appropriate
44 business purpose.

45 The USCP was tasked by its statutory oversight
46 committees to expand the video retrieval capabilities of
47 the Capitol Complex. The design, installation, and
48 maintenance of this system are delegated to the SSB.
49 The Capitol Police Board directed that cameras would
50 only be used for matters related to national security
51 and legitimate law enforcement purposes (e.g., serious
52 crimes). The COO is the sole authority for the approval
53 of any and all requests for archived video footage, with
54 the exception of the Office of the Inspector General
55 (OIG) which has the ability to duplicate archived video
56 footage for its own investigations.

57 In addition, this policy identifies the expectations for
58 accessing and using video footage. This policy does
59 not apply to the use of video as an operational aid
60 (e.g., supporting the USCP Command Center
61 Operations during an incident). Instead, this policy is
62 intended to safeguard against the transfer of archival
63 video for non-operational activities (e.g., as an aid to
64 officers in filing reports). Video footage received
65 through an approved request should not be delivered,
66 copied, or transmitted to anyone other than necessary
67 parties (e.g., court, General Counsel) without approval
68 from the COO.

69 The USCP, through SSB, maintains a sophisticated
70 closed circuit television system (CCTV) system that
71 includes cameras strategically placed throughout the
72 Capitol Complex to provide situational awareness to

1 USCP personnel, supporting national security, and
2 legitimate law enforcement purposes.

3 Requesting Archived Video Footage

4 The CP-411 must be routed through the chain of
5 command and ultimately approved by the COO. A
6 requesting official must also have signed the signature
7 sheet acknowledging they have received and reviewed
8 this policy and relevant standard operating
9 procedures. Requests for archived video footage via
10 the CP-411 must be made at least at the level of
11 Sergeant (or their civilian equivalent) and should be
12 reviewed and approved by the relevant Deputy Chief
13 (or civilian equivalent) before it is sent to the Office of
14 the COO for official approval. The COO will forward
15 the request to the SSB upon approval.

16 Accessing Archived Video Footage

17 Workstations, as well as the requisite access
18 privileges for access to archived video footage from
19 the Video Management System (VMS), are issued by
20 the SSB to officials (mostly at the rank of Captain and
21 above) in the Operational Bureaus. In addition, the
22 SSB provides access privileges to any individual in
23 organizations that frequently require video footage for
24 operational purposes, including the USCP Command
25 Center, Communications, the Criminal Investigations
26 Section, OGC, OPR, OIG, and SSB. Archived video
27 can be used for operational activities, including
28 supporting Command Center Operations during an
29 incident or supporting USCP investigation. USCP
30 personnel should not use or reference archived video
31 in their reports which are used in court proceedings
32 unless they have written approval from the COO.

33 Retrieving, using, or duplicating archived video footage
34 in cases not related to national security or significant
35 law enforcement operations (e.g., traffic stops,
36 accident reporting), could expose the location of our
37 CCTV cameras or identify our surveillance tactics. This
38 presents a threat to national security, as making this
39 information public could be utilized by a potential
40 adversary.

41 Video footage should be used only in the prescribed
42 manner documented in the CP-411 within the strict
43 controls outlined in this policy. If the reason for a
44 request or usage of the video footage changes,
45 another CP-411 form should be completed and

46 provided through the proper chain of command to
47 amend the initial CP-411.

48 Responsibilities/Procedures

49 Security Services Bureau

50 SSB is responsible for the following:

- 51 1. Process an approved request and schedule a time
52 for the requesting official to pick-up the video
53 footage. Only the requesting official or an alternate
54 designated in writing by the requesting official may
55 pick up the video.
- 56 2. Assign a request tracking number to ensure
57 accountability and proper internal controls and
58 record all video requests and custody transfers
59 with the assigned tracking number in an approved
60 location. Any changes to the original request will
61 require a new CP-411.
- 62 3. Stores video footage for 30 days per system
63 capabilities. Officials should be aware that system
64 maintenance or malfunctions may make video
65 unavailable prior to the 30 days. For this reason,
66 video retrieval requests should be made promptly.
67 SSB will maintain an archive of any approved
68 video footage requests.

69 Additional Information

70 Retrieval, use, or duplication of archived video footage
71 would not be in compliance with the intent of Congress
72 when it established the VMS.

73 Cancellation

74 None.

75 Appendices

76 None.



77 **Kim C. Dine**
78 **Chief of Police**



UNITED STATES CAPITOL POLICE
REQUEST FOR VIDEO RECORDINGS

(Please Type or Print Legibly)

TO BE COMPLETED BY REQUESTING EMPLOYEE			
1. TYPE OF RECORDING		<input type="checkbox"/> REVIEW <input type="checkbox"/> CD/DVD <input type="checkbox"/> PHOTO/SHOT	
2. REASON FOR REQUEST		<input type="checkbox"/> COURT <input type="checkbox"/> SUBPOENA <input type="checkbox"/> TRAINING <input type="checkbox"/> OPR <input type="checkbox"/> OGC/OEC <input type="checkbox"/> OTHER (explain) _____	
3. REQUEST DATE		4. DATE NEEDED	
4. TYPE OF EVENT	5. EVENT DATE AND TIME	6. LOCATION OF EVENT	7. CAMERAS
8. VIDEO START DATE		10. VIDEO END DATE	
9. VIDEO START TIME		11. VIDEO END TIME	
12. CFN		13. CCN	
14. NAME AND UNIT OF OFFICER(S) INVOLVED			15. UNIT
16. REQUESTING OFFICIAL			17. UNIT
18. OFFICE PHONE		19. CELL PHONE	
20. DESIGNATED ALTERNATE (PICK-UP)			21. UNIT
22. OFFICE PHONE		23. CELL PHONE	
CHIEF OF OPERATIONS APPROVAL			
24. SIGNATURE	25. PRINTED NAME	26. DATE	
TO BE COMPLETED BY SYSTEM OPERATIONS SECTION (SOS)			
27. SIGNATURE	28. PRINTED NAME		
29. VIDEO REQUEST TRACKING NUMBER	30. DATE COMPLETED		
TO BE COMPLETED BY EMPLOYEE RECEIVING VIDEO			
WARNING: UNAUTHORIZED USE, DUPLICATION OR DISSEMINATION OF INFORMATION CONTAINED ON THIS CD/DVD MAY RESULT IN APPROPRIATE ADVERSE ACTION			
31. EMPLOYEE SIGNATURE	32. EMPLOYEE PRINTED NAME	33. DATE	

**SUPERIOR COURT OF THE DISTRICT OF COLUMBIA
CRIMINAL DIVISION**

DISTRICT OF COLUMBIA	:	
	:	Docket No.: 2018 CTF 017464
v.	:	Court Date: January 22, 2019
	:	Courtroom 116
	:	
RICKY WISEMAN	:	

PROTECTIVE ORDER CONCERNING THE DISCLOSURE AND USE OF UNITED STATES CAPITOL POLICE SURVEILLANCE VIDEO

It is this _____ day of _____, 201_, hereby

ORDERED that Bryan Brown, attorney for the defendant be permitted to obtain a copy of the street video; and it is

FURTHER ORDERED that Bryan Brown may show the street video in court as necessary to litigate this matter and the video shall not be used for any other case or purpose; and it is

FURTHER ORDERED that Bryan Brown may only show the street video to the defendant and any investigators working on this case and shall not share the street video nor show it to any other person not directly affiliated with this case; and it is

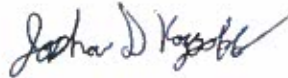
FURTHER ORDERED that neither Bryan Brown, his investigators, nor the defendant are to reproduce, share, disseminate, nor discuss with any person not named in this Order, the depictions shown in the street video; and it is

FURTHER ORDERED that Bryan Brown must return the street video to the Office of the Attorney General after the later of a plea, trial or sentencing in the above-entitled case.

Honorable Judge _____

CERTIFICATE OF SERVICE

I hereby certify that on this 26th day of December, 2018, a true copy of the foregoing District of Columbia's Motion for Protective Order Concerning the Disclosure and Use of United States Capitol Police Street Video was sent electronically to Bryan Brown, counsel for the defendant.



JOSHUA KARPOFF
Assistant Attorney General

**SUPERIOR COURT OF THE DISTRICT OF COLUMBIA
CRIMINAL DIVISION**

DISTRICT OF COLUMBIA :
 :
 v. : **Docket No.: 2018 CTF 017464**
 : **Court Date: January 22, 2019**
 : **Courtroom 116**
 :
RICKY WISEMAN :

**DISTRICT OF COLUMBIA’S MOTION FOR PROTECTIVE ORDER CONCERNING
THE DISCLOSURE AND USE OF UNITED STATES CAPITOL POLICE STREET
VIDEO**

The District of Columbia (“District”), by and through its attorney, the Office of the Attorney General, hereby moves for a protective order concerning the disclosure and use of United States Capitol Police (“USCP”) street video. In support of its motion, the District makes the following representations:

PROCEDURAL BACKGROUND

On November 28, 2018, the defendant was charged with Driving Under the Influence (“DUI”), in violation of D.C. Code § 50-2206.11(2014 Repl.), and Operating a Vehicle While Impaired (“OWI”), in violation of D.C. Code § 50-2206.14 (2014 Repl.). The case is set for status on January 22, 2019. On December 26, 2018, undersigned counsel received a copy of street video footage related to this case. For national security reasons, as indicated below, the District now files its motion for a protective order.

STATEMENT OF FACTS

On November 1, 2018, at approximately 11:01 p.m., Ricky Wiseman (“defendant”) was arrested for impaired driving after he was observed exiting the C-Street garage of the U.S. House of Representatives Cannon building, located at 25 Independence Avenue, S.E., Washington, D.C.

ARGUMENT

THE COURT HAS DISCRETION TO ISSUE THE PROTECTIVE ORDER IN THIS CASE.

The Court has discretion to issue the protective order given the parameters the government requests. *See, e.g., Douglas Oil Co. v. Petrol Stops Northwest*, 441 U.S. 211, 219 (1979) (recognizing the need to protect confidential sources in criminal investigations); *Black v. Sheraton Corp. of America*, 184 U.S. App. D.C. 46, 60-61, 564 F.2d 531, 545-46 (1977) (same). Courts also have recognized the importance of protecting investigative techniques. *Id.* at 60-61, 564 F.2d at 545-46. *Harris v. United States*, 594 A.2d 546, 548-49 (D.C. 1991) is instructive. In *Harris*, the Court issued a protective order to defense counsel prohibiting him from sharing a video-taped statement with the defendant, but allowed defense to speak to the defendant regarding the substance of the information. *Id.* The Court held that “[a] restriction on defense counsel that prevents him from revealing what is possibly *Jencks* material does not materially interfere with counsel's duty to advise a defendant on trial-related matters.” *Id.*, 594 A.2d at 549, citing *State v. Schaeffer*, 217 Neb. 4, 6, 346 N.W.2d 701, 703 (1984) (“It is difficult to equate denial of the right to speak to a client with a prohibition against disclosure of the contents of a nonrelevant document...”). Furthermore, the Court found that this restriction was reasonable. It went on to hold that “the trial court imposed the temporary restriction on defense counsel to allow him the opportunity to review the tape before the trial court ruled on the government's request for a protective order. The trial court's procedure enabled counsel to argue the next day against the issuance of a protective order.” *Id.*, 594 A.2d at 549, relying on *United States v. Eniola*, 282 U.S.App.D.C. 176, 181, 893 F.2d 383, 388 (1990) (“The essence of the sixth amendment threshold is whether defense counsel has demonstrated that the [argued] defense has

legitimate potential such that [defense counsel] is entitled freely to discuss the strategies with his client for attempting to prove the defense.”).

Here, the release of Capitol security street videos could compromise USCP’s ability to protect the Capitol. The USCP’s primary mission is to police the United States Capitol Buildings and Grounds,¹ and it has the power to enforce the laws of the District of Columbia pursuant to 2 U.S.C. §1961. As part of its policing responsibilities, the USCP maintains and controls a series of video surveillance cameras throughout the Capitol Grounds. The purpose of the cameras is to assist in the maintenance of national security by detecting threats to U.S. Congressmen, their staff, and constituents, deterring and preventing terrorism, and providing for the safety and security of the Capitol Buildings and Grounds. The cameras are generally not used to collect evidence in criminal matters.

The release of security information by USCP is governed by 2 U.S.C. § 1979 (b):

Notwithstanding any other provision of law, any security information in the possession of the Capitol Police may be released by the Capitol Police to another entity, including an individual, only if the Capitol Police Board determine in consultation with other appropriate law enforcement officials, experts in security preparedness, and appropriate committees of Congress, that the release of security information will not compromise the security and safety of the Capitol buildings and grounds or any individual whose protection and safety is under the jurisdiction of the Capitol Police.

“Security information” is defined as any information that is “sensitive with respect to the policing, protection, physical security, intelligence, counterterrorism actions, or emergency preparedness and response relating to Congress ... and the Capitol building and grounds” which is obtained by the Capitol Police. 2 U.S.C. § 1979 (a). The locations and capabilities of the

¹ The streets and physical locations included in USCP’s jurisdiction are outlined in 2 U.S.C. § 1967 (b).

street cameras fall under this definition of security information, as this information directly concerns the policing and protection of the Capitol grounds.

Revealing the locations and capabilities of these cameras could jeopardize USCP's mission to protect the Capitol grounds. The dissemination of information concerning the location and technical capabilities, including the ability to focus, pan, and zoom on a moving or stationary object, as well as information about the image quality will aid people who are intent on finding weaknesses in the United States' ability to protect the Capitol buildings, grounds, and individuals whose protection and safety is under the jurisdiction of the Capitol Police. In the past year the District has prosecuted hundreds of impaired driving cases brought by Capitol Police. Even assuming that many of these arrests were not caught on video and that some of the arrests occurred at the same locations, the systematic release of all of these Capitol security videos in the future would compromise the ability of USCP to protect the Capitol.

The District acknowledges that pursuant to its duty under Super Ct. Crim. R. P. 16, street video obtained by USCP may be discoverable. In *Howard v. United States*, 656 A.2d 1106, 1111 (D.C. 1995), the Court also allowed reasonable issuance of a protective order. The Court held

Before trial, the prosecutor, out of concern for his obligations under *Brady v. Maryland*, 373 U.S. 83, 10 L. Ed. 2d 215, 83 S. Ct. 1194 (1963), informed the court and defense counsel that Derrick Ross was a suspect in an unrelated armed robbery, although there was no basis for believing that Ross was aware he was under suspicion. The court ruled that this information was too attenuated to fall within the demands of *Brady*. The court issued a protective order prohibiting defense counsel from discussing this information with appellant Howard and from using it as a basis for cross-examining Ross. On appeal, Howard contends that this protective order violated his Sixth Amendment right to counsel, as well as his rights under the Confrontation Clause. We find no abuse of discretion in the court's issuance of this protective order.

Howard, 656 A.2d 1106, at 1111 relying on *United States v. Anderson*, 509 F.2d 724, 730 (9th Cir. 1975) ("the district court can and should, when appropriate, place defense counsel under

enforceable orders against unwarranted disclosure of the evidence that he has heard.”). The government seeks to impose a similar reasonable restriction in this case. Preventing the defense from sharing the locations of these cameras does not interfere with the defendant’s rights to confer with counsel or assist with his defense.

The Court should balance the public safety interest of protecting our elected officials with the defendant’s right to prepare his defense by issuing a protective order that permits the defendant to prepare for trial and litigate the case but which limits the defendant, and his counsel, from reproducing the videos or using them for any reason not directly related to the litigation of this matter. Thus, the District respectfully asks this Court to issue a protective order pursuant to Super Ct. Crim. R. P. 16 (d), which would control the disclosure and use of the street camera video by the defendant and defense counsel.

A protective order is required in this case because the release of USCP security street videos could compromise USCP’s ability to protect the Capitol. Therefore, the government requests that the Court order that when the defendant obtains a copy of the street video, he shall not use this video for any other case or purpose and that his defense counsel shall only be allowed to show the video to the defendant and any investigators working on the case. The government also requests that the Court order that neither defense counsel, his investigators, nor the defendant are to reproduce, share, disseminate, nor discuss with any person not named by the Court in the requested protective order, the depictions shown in the street video. This order should include that all shall be identified to the government and they shall sign a protective order to be prepared by the government which precludes the dissemination to any other person of the disclosed information; "disclosed information" includes any later acquired information derived from the initial disclosure. Finally, the government requests that the Court order that defense

counsel must return the street video to the Office of the Attorney General after the later of a plea, trial or sentencing in the above-entitled case.

This protective order would serve the security interests of USCP in protecting our elected officials while allowing the District to comply with its Rule 16 obligations.

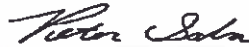
CONCLUSION

Based upon the foregoing facts and arguments, the District respectfully requests that this Court grant the District's motion for a protective order concerning the use, reproduction, and disclosure of the United States Capitol Police street video.

Respectfully submitted,

KARL A. RACINE
Attorney General for the District of Columbia

TAMAR MEEKINS
Deputy Attorney General, Public Safety Division



PETER SABA [975945]
Chief, Criminal Section



BY: JOSHUA KARPOFF [1015629]
Assistant Attorney General
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PHONE: (202) 727-3398
Joshua.Karpoff@dc.gov



UNITED STATES CAPITOL POLICE
WASHINGTON, DC 20510-7218

Phone 202-224-5151

January 11, 2021

Information Sharing Agreement

Officials and agents of the Metropolitan Police Department of the District of Columbia (MPD) coordinating with the United States Capitol Police (USCP) during the course of investigations related to the events of January 6, 2021 relating to the U.S. Capitol, acknowledge, understand, and agree that the USCP is a legislative branch agency and, as such, all information, to include video, audio, photographic and documentary information, shared by the USCP during these investigations, shall remain in the legal control of the USCP subject to any and all applicable release and non-disclosure requirements of Congress. Information exchanged as part of these investigations shall not be reclassified. All information originating with and provided by the USCP as part of these investigations remains the property of and under the legal control of the USCP, and if provided to MPD will be returned to the USCP at the conclusion of the investigation. This restriction does not apply to any video, audio, photographic or documentary evidence that is used as evidence or discovery as part of any prosecution of any criminal offense.

A handwritten signature in black ink, appearing to read "S. P. Gallagher", written over a horizontal line.

Sean P. Gallagher
Acting Assistant Chief
United States Capitol Police

A handwritten signature in black ink, appearing to read "Carlos Heraud", written over a horizontal line.

Captain Carlos Heraud
Homicide Branch Commander
Metropolitan Police Department of the District of Columbia




UNITED STATES CAPITOL POLICE
WASHINGTON, DC 20510-7218

Phone 202-224-5151


January 10, 2021

Information Sharing Agreement

Officials and agents of the Federal Bureau of Investigation (FBI) coordinating with the United States Capitol Police (USCP) during the course of investigations related to the events of January 6, 2021 relating to the U.S. Capitol, acknowledge, understand, and agree that the USCP is a legislative branch agency and, as such, all information, to include video, audio, photographic and documentary information, shared by the USCP during these investigations, shall remain in the legal control of the USCP subject to any and all applicable release and non-disclosure requirements of Congress. Information exchanged as part of these investigations shall not be reclassified. All information originating with and provided by the USCP as part of these investigations remains the property of and under the legal control of the USCP, and if provided to the FBI will be returned to the USCP at the conclusion of the investigation. This restriction does not apply to any video, audio, photographic or documentary evidence that is used as evidence or discovery as part of any prosecution of any criminal offense.



Sean P. Gallagher
Acting Assistant Chief
United States Capitol Police



Steven Michael D'Antuono
Assistant Director in Charge
Washington Field Office
Federal Bureau of Investigation

**UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF COLUMBIA**

UNITED STATES OF AMERICA

v.

JEFFREY SCOTT BROWN,

Defendant.

:
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:
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:
:
:

Case Number 21-mj-565

ORDER

Upon consideration of the Government’s Unopposed Motion to Seal, it is hereby:

ORDERED that the exhibits submitted by the government to The Court – (Exhibit 5 – CCV Lower West Terrace Tunnel and Exhibit 6 – CCV Lower West Terrace Tunnel) – be sealed until further Order of this Court.

DATE

UNITED STATES JUDGE for the
DISTRICT OF COLUMBIA