UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

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) CASE NO: 1:21-CR-00564
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MOTION TO DISMISS COUNTS ONE AND TWO OF THE SUPERSEDING INDICTMENT

Defendant Matthew DaSilva moves to dismiss Count Two of the Superseding Indictment pursuant to Fed. R. Crim. P. 12(b)(3)(B)(v), for failure to state an offense. The defendant further moves to dismiss Counts One and Two of the Superseding Indictment for lack of specificity, pursuant to Fed. R. Crim. P. 12(b)(3)(B)(iii).

I. Background

On January 26, 2022, the government filed a Superseding Indictment against Mr. DaSilva, alleging a total of seven counts against the defendant.

In Count Two of the Superseding Indictment, charging a violation of 18 U.S.C. § 111(a) (1), the government misstates the language and requirement of the statute, therefore failing to state an offense recognized by law.

18 U.S.C. § 111(a)(1) states in relevant part:

Whoever — forcibly assaults, resists, opposes, impedes, intimidates, or interferes with [enumerated individuals meeting conditions]... where such acts involve



physical contact with the victim of that assault or the intent to commit another felony, be fined under this title or imprisoned not more than 8 years, or both.

(Emphasis added.)

The Superseding Indictment, in contrast, states a broader charge unrecognized by law—that the government can prove that "the acts in violation of this section involve physical contact with the victim" — excluding the operative words after the word victim "of that assault" and adding the words "acts in violation of this section," which are not found in the code. The Indictment, as a result, alleges a crime that is broader than the one recognized by law.

Moreover, in each of Counts One and Two, the government alleges the defendant's name, the date of the offense, and the jurisdiction — but no facts related to the conduct of the defendant. Each count of the Superseding Indictment simply regurgitates the language of the statute. The counts contain no other allegations, the Indictment is not preceded by a general facts section, and the counts do not cross-reference any other counts.

No other facts will be discussed. Since the government has failed to include a description of relevant facts in their indictment, and because a motion to dismiss is limited to "the language of the indictment," discussion of additional facts not found in the indictment would be outside the scope and parameters of the issue before the court. See *United States v. Hitt*, 249 F.3d 1010, 1016 (D.C. Cir. 2001). As such, the defense will not be introducing or discussing facts about the defendant's conduct that are not found in the portion of the Indictment raised in the Motion.

II. Argument

A. Failure to State an Offense

Fed. R. Crim. P. 12(b)(3)(B)(v) provides for the dismissal of an indictment that fails to state an offense.

Count Two of the Superseding Indictment alleges a violation of 18 U.S.C. § 111(a)(1), but states:

COUNT TWO

On or about January 6, 2021, within the District of Columbia, MATTHEW DASILVA did forcibly assault, resist, oppose, impede, intimidate, and interfere with, an officer and employee of the United States, and of any branch of the United States Government (including any member of the uniformed services), while such person was engaged in and on account of the performance of official duties, and where the acts in violation of this section involve physical contact with the victim and the intent to commit another felony.

(Assaulting, Resisting, or Impeding Certain Officers, in violation of Title 18, United States Code, Section 111(a)(1))

The law, however, recognizes a much more narrow offense:

§ 111. Assaulting, resisting, or impeding certain officers or employees

- (a) IN GENERAL.—Whoever—
- (1) forcibly assaults, resists, opposes, impedes, intimidates, or interferes with any person designated in section 1114 of this title while engaged in or on account of the performance of official duties; or
- (2) forcibly assaults or intimidates any person who formerly served as a person designated in section 1114 on account of the performance of official duties during such person's term of service,

shall, where the acts in violation of this section constitute only simple assault, be fined under this title or imprisoned not more than one year, or both, and where such acts involve physical contact with the victim of that assault or the intent to commit another felony, be fined under this title or imprisoned not more than 8 years, or both.

The government appears to have broadened the scope under which it can seek conviction by eliminating the operative terms "of that assault" following the word "victim" in the penalty section of the code and randomly adding terminology not found in the code— "the acts in violation of this section." The Superseding Indictment impermissibly expands the law and invalidly seeks to criminalize conduct more broadly than legislated by Congress.

Since the government chose to omit the term *assault*, a deeper review is in order to understand how *assault* dominates the underlying law.

The Code Section 18 U.S.C. § 111(a)(1), on an initial read, appears to provide the government with an array of conduct that would qualify for a conviction, a choice of: "assaults, resists, opposes, impedes, intimidates, or interferes." On deeper review, however, one can see that this section is limited by a 2008 amendment to the penalty section of the code, which describes all criminal conduct under this code section as some type of assault: "simple assault" for misdemeanors and "assault" for felonies:

... where the acts in violation of this section constitute only *simple assault*, be fined under this title or imprisoned not more than one year, or both, and where <u>such acts</u> involve physical contact with the victim *of that assault* or the intent to commit another felony ...

18 U.S.C. § 111(a)(1) (emphasis added).

Omission of the term "of that assault" is catastrophic to any interpretation of the statute, as a conviction under the statute necessarily requires a finding of *assault*.

In 2003, the 10th Circuit reviewed a § 111(a) case and determined that assault is an element of any offense under § 111(a). *United States v. Hathaway*, 318 F.3d 1001 (10th Cir. 2003). In a 2008 amendment to the penalty section of § 111(a), Congress "effectively codified"

the 10th Circuit's interpretation of the law by adding the words "any assault that involves actual physical contact or the intent to commit certain felonies." *United States v. Wolfname*, 835 F.3d 1214 (10th Cir. 2016); Court Security Improvement Act of 2007, Pub. L. No. 110-177, 121 Stat 2534 ("striking in all other cases' and inserting involve such acts involve physical contact with the victim of that assault or the intent to commit another felony"); 153 Cong. Rec. S15789-01 (daily ed. December 17, 2007) (statement of Sen. Kyl) (indicating that 2008 amendment "codif[ied]" *Hathaway*'s "thoughtful explanation" regarding meaning of phrase "in all other cases").

Accordingly, assault is an element of every § 111(a)(1) offense. See *United States v. Wolfname*, 835 F.3d 1214 (10th Cir. 2016); *United States v. Chapman*, 528 F.3d 1215, 1219 (9th Cir. 2008) ("no room for a [§ 111(a)] conviction that does not involve at least some form of assault"); *United States v. Davis*, 690 F.3d 127, 135 (2d Cir. 2012) (holding that a common law simple assault is a requirement for any misdemeanor conviction under § 111(a)); *United States v. Green*, 543 Fed. Appx. 266, 272 (3d Cir. 2013) (unpublished). But there is a circuit split. See *United States v. Stands Alone*, 11 F. 4th 532 (7th Cir. 2021) (assault is not required for a conviction under § 111(a)); *United States v. Briley*, 770 F.3d 267, 274 (4th Cir. 2014); *United States v. Gagnon*, 553 F.3d 1021, 1027 (6th Cir. 2009) (although interpreting a predecessor to the 2008 amendment); *United States v. Williams*, 602 F.3d 313, 318 (5th Cir. 2010) (adopting the 6th Circuit's interpretation of a predecessor to the 2008 amendment). The D.C. Circuit has not yet opined on this issue.

The portion of § 111(a)(1) that describes a felony offense necessarily requires an assault for the offense, be it whether "such acts involve physical contact with the victim of that assault"

or "the intent to commit another felony" during that assault. The words "of that assault" extend to both ways in which one can be found guilty of a felony offense under § 111(a). (If the assaultive requirement was not meant to extend to the portion of the sentence referencing "intent to commit another felony," the phrase would have been separated by a comma.) Thus, even if the government were to seek to strike the terms "the acts in violation of this section involve physical contact with the victim" in order to attempt to proceed on the indictment with the "intent to commit another felony" component, the Indictment would still be insufficient as a matter of law for failing to include the term "assault." See *United States v. Wolfname*, 835 F.3d 1214, n.3 (10th Cir. 2016) (the phrase physical contact with the victim of that assault "unambiguously expresses that assault is an element of every felony § 111(a) conviction").1

The government's intentional omission of the requisite terms "of that assault" from Mr. DaSilva's indictment, coupled with the government's audacious rewriting of the law, is a direct affront to law and order, and a clear attempt to contravene the assault requirement for a conviction under 18 U.S.C. § 111(a).

"Dismissal of an indictment is appropriate when it fails to recite an essential element of the charged offense." *United States v. Ezeta*, 752 F.3d 1182, 1184 (9th Cir. 2014); *United States*

¹ In the event that the wording of § 111(a) is concluded as equivocal, the rule of lenity directs courts to resolve such ambiguities in criminal laws in favor of the defendant. *Liparota v. United States*, 471 U.S. 419, 427 (1985). "[N]o man shall be held criminally responsible for conduct which he could not reasonably understand to be proscribed." *Bouie v. City of Columbia*, 378 U.S. 347, 351 (1964) (quoting *United States v. Harriss*, 347 U.S. 612, 617 (1954)); *see also McBoyle v. United States*, 283 U.S. 25, 27 (1931) (refusing to expand a criminal statute's reach without "a fair warning ... given to the world in language the common world will understand"). Withal, "due process bars courts from applying a novel construction of a criminal statute to conduct that neither the statute nor any prior judicial decision has fairly disclosed to be within its scope." *United States v. Lanier*, 520 U.S. 259, 266 (1997) (describing lenity "as a sort of junior version of the vagueness doctrine" that "ensures fair warning by so resolving ambiguity in a criminal statute as to apply it only to conduct clearly covered" (citation and quotation marks omitted)). "[T]he touchstone is whether the statute, either standing alone or as construed, made it reasonably clear at the relevant time that the defendant's conduct was criminal." *Lanier*, 520 U.S. at 267. See also *Wooden v. United States*, 142 S. Ct. 1062, 1082 (2022) (Gorsuch, J., concurring) ("Lenity works to enforce the fair notice requirement by ensuring that an individual's liberty always prevails over ambiguous laws.").

v. Pickett, 353 F.3d 62 (D.C. Cir. 2004) (overturning conviction and dismissing an indictment for failing to state an essential element of the offense). For the reasons stated herein, Count Two of the indictment should be dismissed under Fed. R. Crim. P. 12(b)(3)(B)(v) for failure to state an offense. See also United States v. Miller, Criminal Action No. 1: 21-cr-00119 (CJN) (D.C. Mar. 7, 2022) (dismissing a count in the indictment for failure to state an offense because the indictment omitted mention of a statutory component); United States v. Fischer, Criminal Action No. 1: 21-cr-00234 (CJN) (D.D.C. Mar. 15, 2022) (same); United States v. Lang, Criminal Action No. 1: 21-cr-0053 (CJN) (D.D.C. June 7, 2022) (Minute Order) (same).

B. Lack of Specificity

Fed. R. Crim. P. 12(b)(3)(B)(iii) provides for the dismissal of an indictment that lacks specificity, which enforces the constitutional rights of the defendant to be informed of the nature and cause of the accusations that are properly presented on indictment to a Grand Jury. The government regurgitates the words of the statute for Count One but fails to notify the defendant of the facts on which the government bases its allegations, failing to notify the defendant with specificity and of the nature and cause of the accusations against him in violation of his Sixth Amendment's "nature and cause" clause. In Count Two, the government fails to even properly regurgitate the language of the offense, let alone notify the defendant of the facts of his alleged misconduct.

The Fifth Amendment guarantees that no person shall be held to answer for an "infamous crime, unless on a presentment or indictment of a Grand Jury" and the Sixth Amendment guarantees that a person accused of a crime shall "be informed of the nature and cause of the

accusation." U.S. Const. Amend. V; U.S. Const. Amend. VI. A valid indictment "preserves the Fifth Amendment's protections against abusive criminal charging practice." *United States v. Hillie*, 227 F. Supp. 3d 57, 69 (D.D.C. 2017). The indictment must not only contain the elements of the offense charged, fairly inform the defendant of the charge against which he must defend, and enable the defendant to plead an acquittal or conviction in bar of future prosecutions for the same offense. *Hamling v. United States*, 418 U.S. 87, 117 (1974); *Sutton v. United States*, 157 F.2d 661, 663 (5th Cir. 1946) (a defendant "shall be so fully and clearly informed of the charge against him as not only to enable him to prepare his defense and not be taken by surprise at the trial, but also that the information as to the alleged offense shall be so definite and certain that he may be protected by a plea of former jeopardy against another prosecution for the same offense"). Accordingly, Fed. R. Crim. P. 7(c) states that an indictment "must be a plain, concise, and definite written statement of the *essential facts constituting the offense charged*." (Emphasis added.)

When reviewing a Motion to Dismiss, the Court is limited to the four corners of the indictment and analysis of the statute that was cited in the indictment. See *United States v. Hitt*, 249 F.3d 1010, 1016 (D.C. Cir. 2001) ("Adherence to the language of the indictment is essential because the Fifth Amendment requires that criminal prosecutions be limited to the unique allegations of the indictments returned by the grand jury."); *United States v. Akinyoyenu*, 199 F. Supp. 3d 106 (D.D.C. 2016); see also *United States v. Sunia*, 643 F.Supp.2d 51, 60 (D.D.C. 2009) ("In ruling on a motion to dismiss for failure to state an offense, a district court is limited to reviewing the face of the indictment and, more specifically, the language used to charge the

crimes."). The government's position is that the indictment is sufficient. We will proceed with the few facts as the government indicted — a limitation crafted by the government itself.

In Count One of the Superseding Indictment of Mr. DaSilva, the government regurgitates the operative words found in the referenced statute but fails to notify Mr. DaSilva of the *facts* on which the government bases the indictment. In Count Two, the government fails to both regurgitate the operative words of the statute and fails to notify the defendant of the facts under which he is alleged to have violated the law. The only factual context supplied in the Superseding Indictment is the day the alleged offense took place, the jurisdiction, and the name of the accused. But what about Mr. DaSilva's conduct was unlawful? In what manner did he commit the charged offenses? What is the operative *actus rea* that is alleged to have been committed criminally? Stated more simply, what exactly is the defense defending here? The Grand Jury did not sign off on a theory, leaving the government free to explore its options at trial.

Yet the government's obedience to the Constitution is not negotiable. This court has been stern with the government: "[a] defendant can only be prosecuted for offenses that a grand jury has actually passed up on." *United States v. Hillie*, 227 F. Supp. 3d 57, 69 (D.D.C. 2017).

Reciting the operative words of a statute in an indictment is not sufficient when it allows the government to formulate a favorable fact pattern for a trial jury that has not been prescreened and approved by a grand jury. See *United States v. Cruikshank*, 92 U.S. 542, 559 (1875) ("[T]he indictment should state the particulars, to inform the court as well as the accused. It must be made to appear — that is to say, appear from the indictment, without going further — that the acts charged will, if proved, support a conviction for the offence alleged."). This is why specificity is an indispensable component of an indictment. While the language of the statute

may be used in the general description of the offense, it "must be accompanied with such a statement of the facts and circumstances as will inform the accused of the specific offense, coming under the general description, with which he is charged." *Hamling v. United States*, 418 U.S. 87, 117-18 (1974); see also *United States v. Miller*, Criminal Action No. 1: 21-cr-00119 (CJN) (D.C. May 27, 2022) ("parroting the statute will not always suffice"). The requirement of a statement of facts and circumstances is key to a kosher indictment.

"A crime is made up of acts and intent; and these must be set forth in the indictment, with reasonable particularity of time, place, and circumstances." *Cruikshank*, 92 U.S. at 558 ("It is a crime to steal goods and chattels; but an indictment would be bad that did not specify with some degree of certainty the articles stolen."). Mr. DaSilva's Superseding Indictment conspicuously lacks any factual description of an *actus rea* — the circumstances surrounding these allegedly criminal actions. Nor does his Superseding Indictment name the alleged victims. Who is the officer or employee referenced in Counts One and Two of the Indictment? The Grand Jury has not "passed up on" a theory of facts or circumstances that in any way narrows the scope of the government's case against the defendant under the broad statutes at issue.

A district court in the Southern District of Alabama recently reviewed the issue of an insufficient indictment on a charge of 18 U.S.C. § 231(a)(3).

The original Indictment against Pugh stated:

On or about May 31, 2020, in the Southern District of Alabama, Southern Division, the defendant, TIA DEYON PUGH, did knowingly commit an act, and attempt to commit an act, to obstruct, impede, and interfere with any law enforcement officer lawfully engaged in the performance of an official duty incident to and during the commission of a civil disorder, which in any way and to any degree obstructed, delayed, and adversely affected commerce and the

movement of any article commodity in commerce, in violation of Title 18, United States Code, Section 231(a)(3).

Doc. 16.

While this may track the statute (precisely the Court might add), it provides no information as to exactly what conduct Pugh did to violate the statute. If an indictment tracks the language of the statute, it must be accompanied with a statement of facts and circumstances that will inform the accused of the specific offense, coming under the general description, with which he is charged. United States v. Sharpe, 438 F.3d 1257, 1263 (11th Cir. 2006); see also Hamling v. United States, 418 U.S. 87, 117-18, 94 S. Ct. 2887, 3908, 41 L. Ed 2d 590 (1974) (quoting United States v. Hess, 124 U.S. 483, 487 (1888)) ("Undoubtedly the language of the statute may be used in the general description of an offence, but it must be accompanied with such a statement of the facts and circumstances as will inform the accused of the specific [offense], coming under the general description, with which he is charged."). More recently, the Eleventh Circuit stated "[w]hile it is generally enough for an indictment to track statutory language . . . simply tracking statutory language does not suffice when the resulting indictment fails to 'fully, directly, and expressly, without any uncertainty or ambiguity, set forth all the elements necessary to constitute the [offense] intended to be punished." United States v. Johnson, 981 F.3d 1171, 1179 (11th Cir. 2020) (citation and internal quotations omitted).

The Indictment contains no information that establishes that (1) at the time of Pugh's conduct that civil disorder existed, (2) the civil disorder(s) in some way interfered with, obstructed, delayed or adversely affected commerce, (3) law enforcement was lawfully responding to that civil disorder, and (4) that Pugh knowingly committed an act to obstruct, impede, or interfere with those efforts by doing ______. The Court deliberately places a blank in the fourth number because that is the point. The Indictment says nothing other than Pugh violated 18 U.S.C. § 231(a)(3). There is no "To Wit:" clause identifying the conduct or some other means to relay exactly what Pugh allegedly did. In fact, by adding "on or about" in front of the date, the Government then expands the date to a reasonable timeframe before and after May 31, 2020. Rather, at some unspecified place and generalized range of days/time, Pugh did something that the Government alleges violated the statute.

In no way does this satisfy the pleading requirements or satisfy the Eleventh Circuit's discussion on charging requirements. Put differently, the Government skipped the first requirement of Rule 7(c)(1): that there "must be a plain, concise, and definite written statement of the essential facts constituting the offense charged." FED. R. CRIM. P. 7(c) (1).

United States v. Pugh, No. 21-CR-00073 (TFM), 2021 U.S. Dist. LEXIS 177266 at *19-20 (S.D. Ala. May 13, 2021); but see United States v. Sargent, No. 21-cr-00258 (TFH) (D.D.C. Apr. 14, 2022) (finding an identically phrased indictment as sufficient).

The indictment in *Pugh* is identically phrased when compared to the Superseding Indictment against Mr. DaSilva. The defense believes the reasoning in *Pugh* correctly outlines the deficiencies that identically tar Mr. DaSilva's Indictment. The government, in the *Pugh* case, rectified the deficiency through a Superseding Indictment that added an *actus reas*, that "Pugh knowingly acted to obstruct, impede, or interfere with those law enforcement efforts by using a bat to smash the police vehicle's window." *United States v. Pugh*, No. 21-CR-00073 (TFM), 2021 U.S. Dist. LEXIS 177266 at *23 (S.D. Ala. May 13, 2021). Mr. DaSilva's was charged with a Superseding Indictment that added no additional context from his original Indictment.

While not discussed in *Pugh*, the two statutes at issue in Mr. DaSilva's case, 18 U.S.C. § 231(a)(3) and 18 U.S.C. § 111(a)(1), rely on a list of broadly inclusive terms: "obstruct, impede, or interfere" for the former, and "assaults, resists, opposes, impedes, intimidates, or interferes," for the latter. These terms include an exceptionally wide scope of potentially criminal conduct. Which is the conduct that the Grand Jury has "passed up"? The Indictment does not state.

Of note, Count One, indicted under 18 U.S.C. § 231(a)(3), uses the terms "obstruct, impede, or interfere," operative verbs similar to the ones heavily litigated in 18 U.S.C. § 1512(c) (2) motions, which considered the verbs "obstruct, influence, and impede," the government's understanding of conduct that satisfies the operative verbs seems to lack limitation and can technically include constitutionally-protected speech.

In the specific context of this statute, under the government's interpretation, just about any actus reus could satisfy the statute. See, e.g., Mot. at 10-11; see also Caldwell, 2021 WL 6062718, at *13 (noting that "a person outside the Capitol building protesting legislation while it is under consideration by a congressional committee," or a "citizen who emails her congresswoman to urge her to vote against a judicial nominee" could fall under a broad reading of the statute, but stating without explanation that "no one would seriously contend that such [] act[s] violate[] section 1512(c)(2)"). Indeed, absent any limiting context, the words "obstruct, influence, and impede" provide essentially no limit on what criminal conduct might be at issue. See Miller, 2022 WL 823070, at *9; Sandlin, 2021 WL 5865006, at *5; see also Caldwell, 2021 WL 6062718, at *13 (explaining that "[t]he terms 'obstruct,' 'impede,' and especially 'influence,' unless meaningfully limited, sweep in wholly innocent and protected First Amendment conduct."). This is true in part because those verbs refer to the effect that an action has, not to the act itself. See Sandlin. 2021 WL 5865006, at *5. Because many actions (including some constitutionally protected ones) could have the natural and probable effect of at least influencing an official proceeding, those words, without more, provide a defendant little to no guidance as to what conduct is being charged.

... Absent any additional context or specificity, nothing in Count Three informs Miller of what actions he is alleged to have taken with respect to some document, record, or other object. And looking to the rest of the Indictment, and assuming that Count Three implicitly incorporates its other charges, the government has pointed to no action alleged in the Indictment's four corners that has a reasonable nexus with a document, record, or other object. The Court cannot presume that the grand jury passed judgment on this essential element of the offense.

United States v. Miller, Criminal Action No. 1: 21-cr-00119 (CJN) (D.C. May 27, 2022).

Similar to the deficiency in *Miller*, Count Two of Mr. DaSilva's Superseding Indictment lists a broad enumeration of ways in which 18 U.S.C. § 111(a)(1) could have been violated, "resists, opposes, impedes, intimidates, or interferes" — without a factual limitation on how, and without fully noting a limitation of assault as required by the statute. *See argument on failure to state an offense, infra*. Just as this Court could not "presume that the grand jury passed judgment on this essential element of the offense" in Mr. Miller's case, the same can be said for the case of Mr. DaSilva.

Count Two, per 18 U.S.C. § 111(a)(1), also references the "intent to commit another felony" but does not mention *which felony*, nor does it cross-reference any other count of the Superseding Indictment. The government is left free to explore *any* theory at trial. In *United States v. Sargent*, No. 21-cr-00258 (TFH) (D.D.C. Apr. 14, 2022), Judge Hogan decided, in a case arguing similar deficiency, that "the underlying felony is necessarily ... the only other felony charge in the Superseding Indictment." However, in Mr. DaSilva's case, the only other felony in his Superseding Indictment is 18 U.S.C. § 231(a)(3), in Count One. And, Judge Berman Jackson has recently found that 18 U.S.C. § 231(a)(3) *cannot* satisfy the "another felony" sentencing enhancement under 18 U.S.C. § 111(a)(1). *United States v. Hamner*, No. 21-cr-00689 (ABJ) (D.D.C. Sept. 23, 2022) (oral finding at the sentencing hearing).

"Where guilt depends so crucially upon such a specific identification of fact, our cases have uniformly held that an indictment must do more than simply repeat the language of the criminal statute." *Russell v. United States*, 369 U.S. 749, 764 (1962); see also *United States v. Thomas*, 444 F.2d 919, 922 (D.C. Cir. 1971) (noting that an indictment needs to "achieve the requisite degree of precision" and holding that an indictment is insufficient as a matter of law when "it describes the offense only in impermissibly broad and categorical terms").

Mr. DaSilva's Superseding Indictment fails to specify the allegations against him, is deficient under the Constitution, and must be dismissed.

III. Conclusion

For all the reasons stated herein, Counts One and Two of the Superseding Indictment should be dismissed.

Respectfully submitted,

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CERTIFICATE OF SERVICE FOR CM/ECF

I hereby certify that on December 6, 2022, I will electronically file the foregoing with the Clerk of the Court for the United States District Court for the District of Columbia by using the CM/ECF system. I certify that all participants in the case are registered CM/ECF users, and that service will be accomplished by the CM/ECF system.

/s/ Marina Medvin, Esq.